

## Report to CABINET

# Local Development Scheme 2020

### Portfolio Holder:

Councillor Hannah Roberts

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People and Place

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Planning and Information

**Ext.** 1672

**27 January 2020**

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### Reason for Decision

To approve the update and publication of the council's Local Development Scheme (LDS) 2020.

### Executive Summary

The council has to prepare a Local Plan to ensure that we have an up-to-date and comprehensive planning framework to support the borough's economic, environmental and social objectives. The Local Development Scheme (LDS) is the project plan for the Local Plan. It sets out details and timetables about the planning documents we will prepare, including:

- Oldham's Local Plan (incorporating site allocations); and
- Greater Manchester's Plan for Homes, Jobs and the Environment.

This update ('Issue 10') is effective from 28 January 2020 following approval by Cabinet.

### Recommendations

It is recommended that the revisions to the LDS be approved and published, with effect from 28 January 2020.

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Cabinet  
Leadership  
Portfolio Briefing  
SMT  
DMT

27<sup>th</sup> January 2020  
13<sup>th</sup> January 2020  
9<sup>th</sup> January 2020  
17<sup>th</sup> December 2019  
11<sup>TH</sup> December 2019

## **Local Development Scheme 2020**

### **1 Background**

1.1 The council has to prepare a Local Plan to provide an up-to-date and comprehensive planning framework that will support the borough's economic, environmental and social objectives. The Local Development Scheme (LDS) is a public statement setting out the council's project plan for preparing the Local Plan and its supporting documents.

1.2 In accordance with Section 15(7) of the Planning and Compulsory Purchase Act 2004 (as amended by the Localism Act 2011), this LDS replaces 'Issue 9' and shall have effect from 28th January 2020.

1.3 The purpose of the LDS is to:

- Set out what planning policy documents exist and what new documents will be prepared as part of, and in support of, the Local Plan;
- Set out the timescales the public can expect for the preparation and review of these documents;
- Indicate when the local community and stakeholders can get engaged and influence the plan-making process;
- Enable work programmes to be set for the preparation of Local Plan documents; and
- Show how the programme for the production of documents will establish and reflect the council's priorities and to assist the programming of other council strategies and programmes.

1.4 Following approval the LDS will then need to be sent to the usual deposit points such as local libraries and Access Oldham and placed on the council's website.

1.5 A separate document has been prepared showing the changes between 'Issue 9' (2016) and this LDS 2020 ('Issue 10') as required by the Localism Act 2011 (9Ab). This will be published alongside the LDS.

### **2 Current Position**

2.1 Oldham's Local Plan currently comprises a series of documents which together provide the statutory development plan for the borough and are:

- The Joint Core Strategy and Development Management Policies Development Plan Document (Joint DPD), adopted in November 2011;
- Proposals Map, dated April 2013;
- The Greater Manchester Joint Waste Plan, adopted in April 2012; and
- The Greater Manchester Joint Minerals Plan, adopted in April 2013.

- 2.2 In addition to the above there are a limited number of policies from the Oldham Unitary Development Plan (2006) that have been 'saved'. There are also supporting documents such as:
- The Statement of Community Involvement (SCI), adopted 20 March 2019;
  - Supplementary Planning Documents and Interim Planning Position Papers; and
  - Oldham's Monitoring Reports.
- 2.3 Greater Manchester's Plan for Homes, Jobs, and the Environment (GMSF) is being prepared by the Greater Manchester Combined Authority (GMCA), which comprises the Mayor of Greater Manchester and the leaders of Greater Manchester's ten local councils. The latest consultation was on the 2019 Draft Plan which ran from 14 January to 18 March 2019. The next stage of consultation is scheduled for summer 2020. The proposed timetable for the remaining stages of the GMSF is set out in the LDS and in table 1 below.
- 2.4 Once adopted the GMSF will form part of the statutory planning framework for Greater Manchester and each district's Local Plan, including Oldham's, will need to be in general conformity with it.
- 2.5 The current Joint DPD was adopted in November 2011 and a review of Oldham's Local Plan is required for a number of reasons, in particular:
- To meet the requirements set out in NPPF, particularly in relation to the need for Local Plans to be reviewed every five-years and then updated as appropriate;
  - There are policies, particularly those in relation to housing and employment, that need to be updated in light of changes in market signals, local circumstances and priorities, and legislation, so as to provide a succinct and up-to-date plan in line with the requirements set out in NPPF; and
  - There will be a need to reflect the GMSF and provide further direction and guidance at local level.
- 2.6 The Local Plan will deal with matters at the local level setting out the spatial vision, strategic objectives and strategy for Oldham and cover planning policies and site allocations, where they provide additional policy direction for Oldham,
- 2.7 Section 5 of the LDS includes profiles for both the GMSF and Oldham's Local Plan, setting out a broad timetable for the preparation of each. Preparation of the Local Plan continues to twin-track preparation of the GMSF where possible. The Local Plan timetable will be kept under review, having regard to any further delays in the preparation of the GMSF. The timetables for both are set out in table 1 below

**Table 1 - Timetables for GMSF and Local Plan review**

<b>GMSF Stage</b>	<b>GMSF</b>	<b>Local Plan Review Stage</b>	<b>Local Plan Review</b>
<b>Initial consultation on the objectively assessed development need</b>	November 2014		
<b>Consultation on vision, strategy and growth options</b>	October to December 2015		
<b>Consultation on Draft Plan 2016</b>	October 2016 to January 2017		
		<b>Consultation on</b>	July to August 2017

		<b>Regulation 18 Notification and Scoping Report</b>	
<b>Consultation on Draft Plan 2017</b>	January to March 2019		
<b>Programme of engagement and further consultation</b>	October 2019 to March 2020		
<b>Publication of Plan</b>	July 2020		
		<b>Consultation on Issues and Options (Regulation 18)</b>	Summer 2020
<b>Submission</b>	December 2020 /January 2021		
		<b>Consultation on Draft Plan (Regulation 18)</b>	April to May 2021
<b>Examination</b>	May to October 2021		
<b>Adoption</b>	December 2021		
		<b>Consultation on Public Plan (Regulation 19)</b>	January to February 2022
		<b>Submission</b>	April to May 2022
		<b>Examination</b>	Summer 2022
		<b>Adoption</b>	Winter 2022

### 3 Options/Alternatives

#### 3.1 Option 1 - To update and publish the LDS

Advantages – updating the LDS means that people will have certainty over the timetable for preparing our planning documents; national planning guidance and legislation requires the preparation of a LDS and that this it must be kept up to date.

Disadvantages – there are no disadvantages to updating the LDS.

#### 3.2 Option 2 – Not to update and publish the LDS

Advantages – there are no advantages in not updating the LDS.

Disadvantages – not approving the LDS means that people will have less certainty and confidence in our planning documents coming forward; not updating the LDS means the council will not be in line with national planning guidance and legislation.

### 4 Preferred Option

#### 4.1 Option 1 – to update and publish the LDS is the preferred option for the reasons set out above in section 3.

### 5 Consultation

#### 5.1 The Portfolio Holder for Housing has been consulted and a report on the update to the LDS has been taken to DMT, EMT and Leadership before going on to Cabinet.

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## 6 **Financial Implications**

- 6.1 The cost of the additional production / distribution of the revised plan can be fully met from within current budgets held within the Development Control and Planning Service area.

(Jamie Kelly)

## 7 **Legal Services Comments**

- 7.1 Under S15 of the Planning and Compulsory Purchase Act 2004, the Council must prepare and maintain a local development scheme. The local development scheme is essentially the Council's project plan for the preparation of local development documents. It must specify the local development documents which are to be development plan documents, the subject matter and geographical area to which each development plan document is to relate, which development plan documents (if any) are to be prepared jointly with one or more other local planning authorities, any matter or area in respect of which the authority have agreed (or propose to agree) to the constitution of a joint committee under section 29 of the Act, the timetable for the preparation and revision of the development plan documents and such other matters as are prescribed. The Council must revise the local development scheme at such time as they consider appropriate.
- 7.2 Under the Local Authorities (Functions and Responsibilities) (England) Regulations 2000, as the local development scheme is not a development plan document, it is function which is the responsibility of the Council's Cabinet. (A Evans)

## 8. **Co-operative Agenda**

- 8.1 The Local Plan follows the values of the Cooperative Agenda. The LDS, which is the project plan for the Local Plan, is being prepared in an open manner following the democratic processes of local government. The LDS allows people to see how / when they can get involved in the plan-making process. The planning process follows the values of the Cooperative Agenda through its consultation of local residents and communities and its open and democratic processes.

## 9 **Human Resources Comments**

- 9.1 Not applicable

## 10 **Risk Assessments**

- 10.1 No comments (Mark Stenson).

## 11 **IT Implications**

- 11.1 Not applicable

## 12 **Property Implications**

- 12.1 None received.

## 13 **Procurement Implications**

- 13.1 Not applicable

## 14 **Environmental and Health & Safety Implications**

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14.1 The Local Plan will be the new land use plan and will have beneficial environmental impacts. Preparation of the Local Plan will need to be supported, and informed, by a sustainability appraisal, considering the social, economic and environmental impacts of the Local Plan. The LDS as the project plan has no implications.

15 **Equality, community cohesion and crime implications**

15.1 The Local Plan is an important element of achieving community cohesion and addressing crime, and will require the completion of an equalities impact assessment as necessary. The LDS as the project plan has no implications.

16 **Equality Impact Assessment Completed?**

16.1 No

17 **Key Decision**

17.1 Yes

18 **Key Decision Reference**

18.1 HSG-13-19

19 **Background Papers**

19.1 No

20 **Appendices**

20.1 Local Development Scheme 2020